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### **INTRODUCTION**

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3	The District is a local governmental subdivision of the state as defined and established by
4	the Wyoming Conservation Districts Law. Wyo. Stat. Title 11, Art. 16. The voters of
5	Sublette County elect the five-member Board of Supervisors to the District during the
6	general election by popular vote. The elected members represent both the rural and urban
7	populations within Sublette County. The District supervisors are the only locally elected
8	board specifically charged with the responsibility of representing the citizens of Sublette
9	County on natural resource issues. A conservation district supervisor serves the
10	community voluntarily. The District Board of Supervisors administers and implements
11	projects and programs funded through local, state, federal, and private partnerships.
12	
13	The District, pursuant to the Wyoming Conservation Districts Law, is authorized to
14	develop plans and policy for the District and file said plans in the office of the Sublette
15	County Clerk. Wyo. Stat. §11-16-122 (iv) and (xvi)
16	The District has a broad mandate to assist, promote, and protect public lands and natural
17	resources, soil, water, and wildlife resources, to develop water and to prevent floods, to
18	stabilize the ranching and agriculture industry, to protect the tax base, and to provide for
19	the public safety, health, and welfare of the citizens. The District is charged with
20	conserving, protecting, and developing these resources on all lands within the District
21	and, thus, it is one of the few governmental entities with express authority to address
22	resource issues, in cooperation with private landowners or state or federal land
23	management agencies on private, state, and federal lands. State law also gives the
24	District broad powers to accomplish these policies and mandates, through research and
25	education, implementation of erosion control, water, and range projects with landowners,
26	development of comprehensive plans, demonstration projects, providing financial and
27	other assistance to landowners, management of flood control projects or lands under
28	cooperative agreements with the United States, and adoption of rules and ordinances.
29	Both federal and state laws authorize intergovernmental coordination and cooperation,
30	which provide a mechanism for the District to meet its mandate and polices for all lands
31	within the District.

#### **PURPOSE**

TOM OBE	
The Federal Land Policy and Management Act (FLPMA), the Forest Management	ent
Act and the Council on Environmental Quality, as well as other federal and state	
management and planning regulations provide local governments various opportunities	to
participate and influence planning and decision making processes associated with	
managing state, federal and public lands.	
In the case of federally managed lands, managers are required, to varying degree	es,
to ensure that management, planning, and decision making are consistent with local	
government plans, policies, and ordinances.	
The public lands portion of the District's Long Range Plan reflects the District's	S
position on the management and use of public lands, within the District or, that impact	
the District's interests. The plan clearly and concisely states the District policies, goals	
and objectives that relate to federal and state public land management, planning efforts,	,
and decision-making processes.	
The intent of the plan is to protect the interest of the District, its customs and	
culture, the health and safety of its residents, and to communicate District interest and	
concerns regarding management of public lands. It is designed to ensure that the spirit	
and intent of the laws, regulations and policies that govern management and use of pub	lic
lands are followed and provides the basis for productive communication, consistency	
review, and analysis.	
This policy and subsequent implementation plans are to be followed unless it is	
impermissibly inconsistent with any statute or duly promulgated regulation. Should any	y
part of this policy or implementation plan be inconsistent with statute or regulation, or	
declared void, unenforceable, or invalid by a court with competent jurisdiction, the	
remaining provisions or parts shall remain in full force and effect.	
For purposes of this policy and subsequent implementation plans, all reference t	Ю
analysis means NEPA analysis, unless otherwise specified.	

#### **Objectives**

- The following objectives and subsequent policies shall be the basis for public land management and implementation plan that will further define this policy.
- 4 The District's objectives are:
- To Support the wise use, conservation and protection of public lands and its
  resources including well-planned, outcome based, management prescriptions. It
  acknowledges the need, on occasion, to place strict requirements on the
  management of some resources to provide needed protection, when it has been
  determined through scientific and supportable analysis that such needs exist, to
  protect such resources from irreparable harm.
  - To ensure public lands are managed for multiple use, sustained yield, and
    prevention of natural resource waste. Further, these lands should be managed to
    prevent loss of resources, private property and to protect the safety and health of
    the public.
    - To ensure management decisions are accomplished with full participation of the
      District and supported by tested and true scientific data. Decisions shall fully
      analyze and disclose impacts on the areas economy tax base, culture, heritage, and
      life styles and rights of area residents.
  - To provide policies, plans, and other documents for governmental agency use to ensure management and planning consistency with the District.
  - To ensure agriculture and grazing lands remain available to produce the food and fiber needed by the citizens of the state and the nation, and to preserve the rural character and open landscape of rural Wyoming through a healthy and active agricultural and grazing industry, consistent with private property rights and state fiduciary duties.

• To support agriculture on private and public lands as part of the local economy, custom, culture, heritage as well as the provision of a secure national food supply.

- To support national energy needs relative to the nation's increasing dependency on foreign oil, all public lands must remain open to the greatest extent possible for the exploration and production of energy and other energy related products.
- To ensure mitigation and compensation for impacts to the District and its residents. If action results in a taking, all applicable law must be applied.
- To ensure public and private access and rights-of-way for utilities and transportation of people and products on and across public lands. Access must be provided to meet such needs.
- To ensure that special designations do not influence the use of resources on lands outside those listed in the designation. The District opposes the use of a buffer zone management philosophy that dictates land use practices and influences decisions beyond the scope and boundaries of the designations.
- To ensure that restrictions placed on any resource are based on analysis of trends, need, and imposed only after a complete analysis.
- To ensure that lands designated open for various specified uses are available on a
  timely basis and permits for such use are processed promptly. Extended delays or
  no action shall not be used as a method to accomplish restrictions or protections.
   Waivers modification or exception to restrictions must be provided for when
  conditions exist or impacts can be mitigated to prevent irreparable damage to the
  subject resource.

### **MANAGEMENT ACTIONS**

2	• Federal Agencies shall recognize and comply with the following principles when
3	preparing any policies; plans, programs, process, or desired outcomes relating to
4	federal lands and natural resources on federal lands pursuant to this section.
5	o The citizens of the state are best served by applying multiple-use and
6	sustained-yield principles.
7	Multiple-use and sustained-yield management means that federal agencies should
8	develop and implement management plans and make resource-use decisions that:
9	o achieve and maintain in perpetuity a high level annual or regular periodic
10	output of various renewable resources from public lands;
11	o support valid existing transportation, mineral, and grazing rights privilege
12	at the highest reasonably sustainable levels;
13	o are designed to produce and provide the desired vegetation for the
14	watersheds, timber, food, fiber, livestock forage, and wildlife forage, and
15	minerals that are necessary to meet present needs and future economic
16	growth, community expansion, without permanent impairment of the land
17	o meet the personal and business-related transportation needs of the citizens
18	of the state;
19	o meet the recreational needs of the citizens of the county, state and nation;
20	o provide for the preservation of cultural resources, both historical and
21	archaeological;
22	o meet the needs of economic development;

1	0	is conductive to well planned and measured community and economic
2		development; and
3	0	provide for the protection of water rights;
4	0	ensures proper stewardship of the land and natural resources necessary to
5		ensure the health of the watersheds, timber, forage, and wildlife resources
6		This should provide for a continuous supply of resources for the people of
7		the District who depend on these resources for a sustainable economy;
8	• Fore	ests, rangelands, timber, and other vegetative resources;
9	0	provide forage for livestock;
10	0	provide forage and habitat for wildlife;
11	0	provide resources for the state's timber and logging industries;
12	0	contribute to the state's timber and logging industries;
13	0	contribute to the state's economic stability and growth;
14	0	are important for a wide variety of recreational pursuits

## To accomplish these objectives:

2	• To fully address the counties concerns and articulate them to the appropriate
3	agencies and to resolve differences or points of contention, the District will
4	work with public land management agencies in a collaborative or cooperative
5	manner.
6	Where feasible, or as provided by law, the District will enter into formal
7	agreements such as memorandums of understanding, memorandums of
8	agreement, or partnerships to codify expectations and processes agreed to by the
9	parties.
10	Such agreements must provide that in the processes of coordination or
11	cooperation, the District is consulted as appropriate or required:
12	o Provided a written report detailing how consistency with this policy
13	analyzed with respect to their purpose action or plan. The report must
14	identify where inconsistencies exist, any plausible way to correct the
15	inconsistencies, and why consistency is not possible.
16	o Provided a detailed economic analysis of the impact of agency action or
17	proposed action on the County tax base and area economy. When more
18	than one action is proposed the report must analyze cumulative impacts.
19	o Provided a certification that applicable data used in development of a
20	proposal or plan meets the requirements of the Environmental Quality
21	Data Act and the Wyoming Credible Data_Statute.
22	o Notified of any proposed action that may affect local culture, social
23	structure, and heritage values.

1	0	Provided an opportunity for meaningful participation in the development,
2		monitoring, and analyses of any studies conducted on resources associated
3		with our public lands.
4	0	Queried to determine the impacts of proposed actions on traditional uses
5		of resources such as recreation, grazing, energy development, wildlife, etc.
6	0	To the extent provided by law, provide the District cooperator status in the
7		development of any NEPA analysis associated with proposed actions,
8		public land management, or planning.
9	0	Keep the District fully informed of all management action proposed and
10		allow adequate time to develop its position should it not be clearly defined
11		in the District's plans or policies or subsequent Implementation Plans.
12	0	Provided in writing intentions for formal communications or consultation
13		at the onset of any such discussions. Unless so stated, all communication
14		will be considered to be informal.

### **POSITIONS STATEMENTS**

2	The following position statements were developed to communicate the District's
3	position on various public land management issues and provide suggestions on how
4	concerns may be addressed.
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7	<u>SOILS</u>
8	It is the District's position that:
9	• Soil is the basic building block for virtually all land uses. The protection of
10	soils from wind and water erosion and the maintenance of fertility are critical to
11	sustaining a viable agricultural economy, sustaining wildlife populations, and
12	high levels of air and water quality.
13	• The Natural Resource Conservation Service (NRCS) soil survey is the basis for
14	all public land soil related activities.
15	• It supports the need for completion of a NRCS soil survey that includes both
16	public and private lands in the District.
17	• Soil related activities will be based on all available survey data until a final
18	survey is published. Any deviation from this material and soil_data
19	development_must be coordinated with the District and NRCS
20	• Management programs and initiatives that improve watersheds, forests, and
21	increase forage for the mutual benefit of wildlife and livestock will be
22	emphasized.

#### **AIR QUALITY**

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2	It is the	District's	position	that:
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- Maintaining the District's air quality at its current level is critical to the health
   and well being of its residents.
  - A high level of air quality is important to future economic development as it reduces the possibility of restrictions being placed on that development due to air quality standards being exceeded.
  - Air quality baselines for the area must be established with the full participation of the District.
    - All air quality related plans and decisions must be based on deviation from a baseline standard established for the District.
- To maintain high air quality the District must work to protect the area's air from degradation from non-area sources.
  - All field development plans must provide for air quality monitoring. Data development must be coordinated with, and the findings provided to the District.
  - All air quality studies undertaken by or on behalf of a public land management agency or the Wyoming DEQ-AQD must be coordinated with the District.
- Non-area sources need to be identified and quantified prior to being used in
   determining air quality in Sublette County and especially over Class I Air
   Sheds.

### WATER RESOURCES

2	It is the District's position that:
3	• All waters of the state are:
4	<ul> <li>Subject to appropriation for beneficial use;</li> </ul>
5	o The district recognizes that the protection and development of its water
6	resources are essential to its short and long term economic and cultural
7	viability.
8	o Essential to the future prosperity of the state and the quality of life
9	within the state;
10	• All water rights desired by the federal government must be obtained through the
11	state water appropriations system.
12	Management and resource-use decisions by federal land management and
13	regulatory agencies concerning the vegetative resources within the county
14	should reflect serious consideration of the proper optimization of the yield of
15	water within the watersheds of the District.
16	• Proper management of public land watersheds which supply the majority of the
17	agricultural, domestic, and industrial water use in this water-short area is
18	critical.
19	• An adequate supply of clean water is essential to the health of District residents
20	and the continued growth of its economy.
21	• Agencies must analyze the affect of decisions on water quality, yields, and
22	timing of those yields. Actions, or lack of action, or permitted use that results in
23	a significant or long term decrease in water quality or quantity will be opposed.

1	•	Agency actions must analyze impacts on facilities such as dams, reservoirs,
2		delivery systems, monitoring facilities, etc., located on or down stream from
3		land covered by any water related proposal.
4	•	Movement toward nationalization or federal control of Wyoming's water
5		resources or rights will be opposed.
6	•	Privately held water rights should be protected from federal and/or state
7		encroachment and/or coerced acquisition.
8	•	The quality and quantity of water shall not be reduced below current levels.
9	•	It will support projects that improve water quality and increases quantity and
10		dependability of the water supply.
11	•	All potential reservoir sites and delivery system corridors shall be protected
12		from any federal or state action that would inhibit future use.
13	•	To seek to amend that the Wilderness Act allow for the temporary storage of
14		water using natural methods on existing lakes or ponds.
15	•	Any proposed sale, lease, exchange or transfer of water must adequately
16		consider and satisfy the District's interest and concerns and fully analyze the
17		effect on existing ground water, return flows, riparian and wetlands.
18	•	It will oppose any proposal that fails to benefit the District or compensate for
19		losses to the District and/or its residents.
20	•	It recognizes and will protect the existence of all legal canals, laterals, or ditch
21		rights-of-way.
22	•	All federal and state mandates governing water or water systems shall be
23		developed in cooperation with the District and be funded by those agencies.

1	•	It supports livestock grazing and other managed uses of watershed and holds
2		that, if properly planned and managed, multiple use is compatible with
3		watershed management.
4	•	It endorses Wyoming State water laws as the legal basis for all water use within
5		the District.
6	•	Beneficial use is the basis for the appropriation of water in the State of
7		Wyoming.
8	•	It will support all reasonable water conservation efforts. Water conserved
9		should be allocated to those persons or entities whose efforts created the
10		savings.
11	•	When wetlands are created by fugitive water from irrigation systems and law
12		requires mitigation of impacts from conservation and other projects, the creation
13		of artificial wetlands should be considered only after all other mitigation
14		possibilities have been analyzed. Creation of artificial wetlands is contrary to
15		the intent of conservation of water.
16	•	Managers of public lands must protect watersheds with respect to water quality,
17		with the assurance that water yield will not be decreased but improved.
18	•	All field development plans must provide for water quality monitoring. Data
19		development must be coordinated with, and the findings provided to the
20		District.

All water quality studies undertaken by or on behalf of a public land

management agency must be coordinated with the District.

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#### FORAGE ALLOCATION/LIVESTOCK GRAZING

2 It is the District's position that:

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- Management of public lands must maintain and enhance agriculture to retain its
   contribution to the local economy, customs, cultural and heritage as well as a
   secure national food supply.
  - Forests, rangelands, and watersheds, in a healthy condition, are necessary and beneficial for wildlife, livestock grazing, and other multiple-uses.
    - Management programs and initiatives that increase forage for the mutual benefit
      of the watersheds, livestock operations, and wildlife species should utilize all
      proven techniques and tools.
    - Most of the public lands in the District were classified as chiefly valuable for livestock grazing and were withdrawn from operation of most of the public land laws. The available forage was then allocated between wildlife and grazing preference holders, such that the established grazing preference represented the best professional judgment of the Bureau of Land Management at that time. The government cannot properly change these decisions without amending the original withdrawal and revising the land use plan based upon sound and valid monitoring data.
    - Forage allocated to livestock may not be reduced for allocation to other uses.
       Current livestock allocation will be maintained.
    - The government agencies should support financially the needed structural and vegetation improvements to ensure there is sufficient forage, especially when there is pressure from other land uses.

•	The continued viability of livestock operations and the livestock industry should
	be supported on the federal lands within the District by management of the
	lands and forage resources, by the proper optimization of animal unit months for
	livestock, in accordance with supportable science and the multiple use
	provisions of the Federal Land Policy and Management Act of 1976, 43 U.S.C
	1701 et seq., the provisions of the Taylor Grazing Act of 1934, 43 U.S.C. 1901
	et seq.

- Land management plans, programs, and initiatives should provide that the amount of domestic livestock forage, expressed in animal unit months, for permitted, active use as well as wildlife forage, be no less than the maximum number of animal unit months sustainable by range conditions in grazing allotments and districts, based on an on-the-ground and scientific analysis.
- It opposes the relinquishment or retirement of grazing animal unit months in favor of conservation easements, wildlife, horses and other uses.
- It opposes the transfer of grazing animal unit months to wildlife or horses.
- Any reductions in domestic livestock animal unit months must be temporary and scientifically based upon rangeland conditions.
- Policies, plans, programs, initiatives, resource management plans, and forest plans may not allow the placement of grazing animal unit months in a suspended use category unless there is a rational and scientific determination that the condition of the rangeland allotment or district in question will not sustain the animal unit months proposed to be placed in suspended use.

1	•	Any grazing animal unit months that are placed in a suspended use category
2		should be returned to active use when range conditions improve.
3	•	Policies, plans, programs, and initiatives related to vegetation management
4		should recognize and uphold the preference for domestic grazing over alternate
5		forage uses in established grazing districts while upholding management
6		practices that optimize and expand forage for grazing and wildlife in
7		conjunction with state wildlife management plans and programs in order to
8		provide maximum available forage for all uses
9	•	In established grazing districts, animal unit months that have been reduced due
10		to rangeland health concerns should be restored to livestock when rangeland
11		conditions improve, and should not be converted to wildlife use.
12	•	The proper management and allocation of forage on public lands is critical to
13		the viability of the District's agriculture, recreation and tourism industry.
14	•	Management of forage resources directly affects water quality and water yields.
15	•	Increases in available forage resulting from conservation practice, improved
16		range condition, or development of improvements by the livestock operators or
17		other allocated forage user will be credited to that use.
18	•	Increases in available forage resulting from practices or improvements
19		implemented by managing agencies will be allocated proportionately to all

forage allocations, unless the funding source specifies the benefactor.

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1	•	Forage reductions resulting from forage studies, fire, drought or other natural
2		disasters will be implemented on an allotment basis and applied proportionately
3		based on the respective allocation to livestock, wildlife and wild horses.
4		Reductions resulting from forage studies will be applied to the use responsible
5		for the forage impact.
6	•	Permittee may sell or exchange permits. Such transaction shall be promptly
7		processed.
8	•	Changes in season of use or forage allocation must not be made without full and
9		meaningful consultation with permittee.
10		The permitted seasons of use set forth in a management plan may be adjusted
11		and still be in conformance with the plan if;
12		1. meeting, maintaining, or making progress towards meeting for range
13		management standards officially adopted by the managing agency
14		2. managing agency and the permittee sign an agreement documenting
15		monitoring plan
16		3. with coordination, consultation and cooperation, the managing agency
17		develop grazing management practices determined necessary including
18		those that provide for physiological requirements of desired plants.
19	•	Livestock allocations must be protected from encroachment by wild horses and
20		wildlife.
21	•	Permanent increase or decreases in grazing allocations reflecting changes in
22		available forage will be based on the vegetative type of available forage and
23		applied proportionately to livestock or wildlife based on their respective dietary
24		need.

#### TIMBER / Fire

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- 2 It is the District's position that:
- All forested lands must be managed for sustained yield, where capability exist,
   multiple use and forest health.
- Fire, timber harvesting, and treatment programs must be managed as to prevent
   waste of forest products.
- Management programs must provide for fuel load management and fire control
   to prevent catastrophic events and reduce fire potential at the urban and
   industrial interface.
  - Management and harvest programs must be sustainable and designed to provide opportunities for local citizens and small business.
  - It is the districts policy to protect timber resources and promote the continuation of a sustainable wood products industry.
    - Promote sale sizes that provide opportunities for a wide spectrum of producers that allows for local entrepreneurship.
  - Fire, both natural or prescribed, is a viable tool for vegetative treatment when
    properly applied. However it should not replace harvest of timber products as
    the primary method to manipulate forested areas and must not create waste of
    forest products.

#### LAND EXCHANGES, ACQUISITIONS, AND SALES

- 2 It is the District's position that:
- A private property owner has a right to dispose of or exchange his property as
- 4 he/she sees fit within applicable law.
- Federal and state governments now hold sufficient land to protect the public
- 6 interest.

- There shall be no net loss of the private land base.
- No "net loss" shall be measured in acreage or fair market value.
- A private property owner should be protected from federal, state and county
- 10 encroachment and/or coerced acquisition.
- The County should be compensated for net loss of private lands with public lands
- of equal value. Tax base resulting from exchanges shall be compensated for by
- the appropriate acquiring agency.
- The District is to be consulted on any such actions.
- Lands must be made available for disposal under the Recreation and Public
- Purposes Act and Special User Act in resource management plans and upon
- request by an appropriate entity in accordance with the acts.

#### RECREATION AND TOURISM

2 It is the District's position that:

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- The area has outstanding potential for further development of recreation and
   tourism.
- Resource development, recreation, and tourism are compatible when properly
   managed.
  - Motorized, human, and animal-powered outdoor recreation should be integrated
    into a fair and balanced allocation of resources within the historical and cultural
    framework of multiple-uses in rural Wyoming, and outdoor recreation should be
    supported as part of a balanced plan of state and local economic support and
    growth;
    - Potential developments should include family oriented activities and developments that are accessible to the general public and not limited to special interest groups.
    - It supports cultivating recreational facility development and maintenance partnerships with other entities, agencies and special interest groups.

#### **WILDLIFE**

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- 2 It is the District's position that:
- With proper management and planning, healthy wildlife populations are not
   incompatible with other resource development.
  - Properly managed wildlife populations are important to the area's recreation and tourism economy and the preservation of the culture and lifestyles of its residents.
  - Predator and wildlife numbers must be controlled at levels that protects
     livestock, private property and other wildlife species from loss or damage.
    - Guidelines To Manage Sage Grouse And Their Habitat, John W. Connely,
       Michael A. Schrorder, Alan R. Sands, and Clait E. Braun represent definitive
       research on sage grouse and their habitat. This publication should be the basis
       for the creation of any state or local sage grouse management plan.
    - Any state or federal sage grouse study group must include a district representative.
  - Wildlife habitat must comply with Wyoming Healthy Rangeland Standards and other standards that govern rangeland health. Wildlife populations must be reduced when it has been determined that wildlife is responsible for habitat degradation.
    - Impacts of development can be mitigated more efficiently in a planned manner through wildlife habitat mitigation banking. When implemented, this system could provide much needed habitat for wildlife while providing for multiple use.

1	•	Wildlife populations must not be increased until studies and analyses are	
2		completed to determine the ability of forage resources to support population and	
3		species trends, and impacts on other wildlife species has been assessed.	

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- It favors quickly and effectively adjusting wildlife population goals and population census numbers in response to variations in the amount of available forage caused by catastrophic events, drought, or other climatic adjustments.
- Reduction in forage allocation resulting from forage studies, drought, or other natural disasters shall be shared proportionately by wildlife.
  - Wildlife target levels and/or populations must not exceed available wildlife forage as determined by proper monitoring.
  - In evaluating a proposed introduction, or reintroduction, of wildlife species,
     priority will be given to species that will provide increased recreational
     activities.

### WILDERNESS DESIGNATIONS/ROADLESS

2	It is the Distri	ict's position that:	
3	• The D	District's support for any recommendations made under a statutory	
4	requirement to examine the wilderness option during the revision of land and		
5	resour	rce management plans, or other methods will be withheld until it is clearly	
6	demo	nstrated that:	
7	0	the duly adopted transportation plans of the state and county or counties	
8		within the planning area are fully and completely incorporated into the	
9		baseline inventory or information from which plan provisions are derived	
10	0	valid state or local roads and rights-of-way are recognized and not	
11		impaired in any way by the recommendations;	
12	0	the possibility of future development of mineral resources by	
13		underground mining or oil and gas extraction by directional or horizontal	
14		drilling or other non surface disturbing methods are not affected by the	
15		recommendations;	
16	0	the need for additional administrative or public roads necessary for the	
17		full use of the various multiple-uses, including recreation, mineral	
18		exploration and development, forest health activities, and grazing	
19		operations on adjacent land, or on subject lands for grand-fathered uses,	
20		are not unduly affected by the recommendations;	
21	0	analysis and full disclosure is made concerning the balance of multiple-	
22		use management in the proposed areas, and that the analysis compares the	
23		full benefit of multiple-use management to the recreational, forest health,	

1		and economic needs of the state and the counties to the benefits of the
2		requirements of wilderness management; and
3		o the conclusion of all studies related to the requirement to examine the
4		wilderness option are submitted to the District for review and action, and
5		the results in support of or in opposition to, are included in any planning
6		documents or other proposals that are forwarded to the United States
7		Congress
8		o Areas must merit the suitable requirements contained in the Wilderness
9		Act of 1964 unless requirements are changed by congress.
10	•	Managing public lands for "wilderness characteristics" circumvents the statutory
11		wilderness process and is inconsistent with the multiple-use and sustained-yield
12		management standard that applies to all Bureau of Land Management and U.S.
13		Forest Service lands that are not wilderness study areas.
14	•	The only legal designations of Wilderness Study Areas (WSA) are those
15		designated under the Wilderness Act of 1964 and under section 603 of the
16		Federal Land Policy and Management Act (FLPMA). On Bureau of Land
17		Management Administered Lands the opportunity to create additional wilderness
18		ended in 1991 except as authorized by Congress.
19	•	Some or all of the WSA designations pending before congress are legally and/or
20		technically flawed and the district will pursue that position when the WSAs go
21		before Congress for approval.
22	•	The 1999 Wilderness Study Area Planning Project and the Wilderness Inventory
23		and Study Procedures H6310-1 were legally and technically flawed.

The public lands that were determined to lack wilderness character during
previous wilderness review processes cannot be managed as if they were
wilderness based on new or revised views of wilderness character. These areas
were studied and released and they must remain subject to the full range of
multiple uses.

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- That any proposed wilderness designations in the District forwarded to congress
  for consideration must be based on a collaborative process in which support for
  the wilderness designation is unanimous among federal, state, district and county
  officials.
- All Wilderness Study Areas (WSA's) pending congress, which were not recommended for wilderness designation by the Secretary of Interior, shall be released and managed for multiple use and sustained yield.
- Wilderness designation is not an appropriate, effective, efficient, economic or wise use of land. These lands can be adequately protected with existing management options.
- The creation of wilderness limits access for the elderly and the physically impaired. All wilderness management plans must provide for access for these individuals to the fullest extent possible, and provided for by law.
- Wilderness management must provide for continued and reasonable access to and development of property rights within the area and provide for full use and enjoyment of these rights.
- Wilderness Study Areas released by Congress must be managed based on the principles of multiple use and sustained yield. The management plans must be amended in a timely manner to reflect change in status.

#### OTHER SPECIAL DESIGNATIONS

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2 It is the District's position that: 3 It is clearly demonstrated that the proposed designation: 4 is not a substitute for a wilderness suitability recommendation; 5 is not a substitute for managing areas inventoried for wilderness characteristics after 1993 under the BLM interim management plan for 6 7 valid wilderness study areas and; o it is not an excuse or justification to apply de facto wilderness 8 9 management. 10 That access and development of mineral resources have been fully 11 analyzed and such designations needs out weigh the loss of value of the 12 mineral resource. 13 Special designations, such as wilderness, areas of critical environmental concern 14 (ACEC), wild and scenic rivers, critical habitat, semi primitive and non-motorized 15 travel, etc., when not properly planned and applied, often result in single purpose 16 or non-use and are detrimental to the area economy, life styles, culture, and 17 heritage. 18 Needed protections can be provided by well planned and managed use. 19 No special designations should be proposed until it is determined and 20 substantiated by verifiable scientific data that; a need exists for the designation, 21 protections cannot be provided by other methods, and the area in question is truly 2.2. unique when compared to other area lands. 23 Designations must be made in accordance with the spirit and direction of the acts 24 and regulations that created them. 25 Designations not properly planned or managed are inconsistent with the mandates

that public lands be managed for multiple use and sustained yield.

## **Areas of Critical Environmental Concern** [ACEC'S]

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2	It is the District's position that:
3	• The District' support for designation of an Area of Critical Environmental
4	Concern (ACEC), as defined in 43 U.S.C. Sec. 1702, within federal land
5	management plans will be withheld until:
6	o it is clearly demonstrated that the proposed area satisfies all the
7	definitional requirements of the Federal Land Policy and
8	Management Act of 1976, 43 U.S.C. Sec. 1702(a);
9	o it is clearly demonstrated that the area proposed for designation as an
10	ACEC is limited in geographic size and that the proposed
11	management prescriptions are limited in scope to the minimum
12	necessary to specifically protect and prevent irreparable damage to
13	the relevant and important values identified, or limited in geographic
14	size and management prescriptions to the minimum required to
15	specifically protect human life or safety from natural hazards;
16	o it is clearly demonstrated that the proposed area is limited only to
17	areas that are already developed or used or to areas where no
18	development is required;
19	o it is clearly demonstrated that the proposed area contains relevant
20	and important historic, cultural or scenic values, fish or wildlife
21	resources, or natural processes which are unique or substantially
22	significant on a regional basis, or contain natural hazards which

significantly threaten human life or safety;

1	0	the federal agency has fully analyzed regional values, resources,
2		processes, or hazards for irreparable damage and its potential causes
3		resulting from potential actions which are consistent with the
4		multiple-use, sustained-yield principles, and the analysis describes
5		the rationale for any special management attention required to
6		protect, or prevent irreparable damage to the values, resources,
7		processes or hazards;
8	0	it is clearly demonstrated that the proposed designation is consistent
9		with the plans and policies of the district where the proposed
10		designation is located.
11	0	it is clearly demonstrated that the proposed ACEC designation will
12		not be applied redundantly over existing protections provided by
13		other state and federal laws for federal lands or resources on federal
14		lands, and that the federal statutory requirement for special
15		management addition to those specified by the other state and federal
16		laws;
17	0	the difference between special management attention required for an
18		ACEC and normal multiple-use management has been identified and
19		justified, and that any determination of irreparable damage has been
20		analyzed and justified for short and long term horizons.
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### WILD AND SCENIC RIVERS

2	•	Distric	et support for the addition of a river segment to the National Wild and
3		Scenic	Rivers System, 16 U.S.C. Sec.1271 et seq., will be withheld until:
4		0	it is clearly demonstrated that water is present and flowing at all times;
5		0	it is clearly demonstrated that the required water-related value is
6			considered outstandingly remarkable within a region of comparison, and
7			that the rationale and justification for the conclusions are disclosed.
8		0	the plans and policies of the state, district and the county or counties
9			where the river segment is located are analyzed and properly considered
10			in the suitability phase of the evaluation,
11		0	the effects of the addition upon the local and state economies, agricultural
12			and industrial operations and interests, outdoor recreation, water rights,
13			water quality, water resource planning, and access to and across river
14			corridors in both upstream and downstream directions from the proposed
15			river segment have been evaluated in detail by the relevant federal
16			agency;
17		0	it is clearly demonstrated that the provisions and terms of the process for
18			review of potential additions have been applied in a consistent manner by
19			all federal agencies;
20		0	the rationale and justification for the proposed addition, including a
21			comparison with protections offered by other management tools, is
22			clearly analyzed within the multiple-use mandate, and the results
23			disclosed;

1		o it is clearly demonstrated that the federal agency with management
2		authority over the river segment, and which is proposing the segment for
3		inclusion in the National Wild and Scenic River System will not use the
4		actual or proposed designation as a basis to impose management
5		standards outside of the federal land management plan;
6		o it is clearly demonstrated that the terms and conditions of the federal land
7		and resource management plan containing a recommendation for
8		inclusion in the National Wild and Scenic River System;
9	•	Evaluates all eligible river segments in the resource planning area completely for
10		suitability for inclusion in the National Wild and Scenic River System.
11	•	Does not suspend or terminate any studies for inclusion in the National Wild and
12		Scenic River System at the eligibility phase.
13	•	Fully disclaims any interest in water rights for the recommended segment as a
14		result of the adoption of the plan.
15	•	Fully disclaims the use of recommendation for inclusion in the National Wild and
16		Scenic River System as a reason or rationale for an evaluation of impacts by
17		proposals for projects upstream, downstream, or within the recommended
18		segment,
19	•	it is clearly demonstrated that the agency with management authority over the
20		river segment commits not to use an actual or proposed designation as a basis to
21		impose Visual Resource Management Class I or II management prescriptions that
22		do not comply with the provisions of Subsection (8)(t); and,
23	•	it is clearly demonstrated that including the river segment and the terms and
24		conditions for managing the river segment as part of the National Wild and
25		Scenic River System will not prevent, reduce, impair, or otherwise interfere with:
26		<ul><li>the state and its citizens' enjoyment of complete and exclusive</li></ul>
27		water rights in and to the rivers of the state as determined by the
28		laws of the state; or
29		<ul> <li>local, state, regional, or interstate water compacts to which the</li> </ul>
30		state or any county is a party.

#### INTRODUCED, THREATENED, ENDANGERED, AND SENSITIVE

#### 2 SPECIES, RECOVERY PLANS, EXPERIMENTAL POPULATIONS

3 It is the District's position that:

- After desired wildlife population numbers are achieved, hunting must be the
   preferred method of population control and to prevent wildlife movement outside
   of their designated ranges.
  - It is opposed to the creation or expansion of grizzly bear, wolf, wolverine, lynx populations, habitats, protection, ranges or migration corridors.
    - Any plan for the management of a predator that has naturally or through
      introduction or re-introduction or other means repopulated the District must
      provide for its control by any means when it travels outside it's designated range
      or becomes a threat to people, property, property rights, livestock, or other
      wildlife species.
    - Any plan that provides for the introduction, reintroduction, natural repopulation, or the management of any predator must provide for timely compensation to owners for direct and indirect cost associated with the loss of life, loss or damage to livestock and property rights. Compensation must be equal to the actual value of the loss (not limited to market value) and include cost associated with development of such claims. Requirements placed on livestock producers to verify the losses of livestock must not be overly restrictive and the producer must be compensated for the cost of meeting such requirements.

1	•	Designations or reintroductions must not be allowed to grow beyond physical
2		boundaries and scope resulting in detrimental effects on the economy, life styles
3		culture and heritage.

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- No designations or reintroductions shall be made until it is determined and substantiated by verifiable scientific data that; there is a need for such action, protections cannot be provided other methods, and the area in question is truly unique when compared to other area lands.
  - Designation or reintroduction plans, guidelines, and protocols must not be developed or implemented without full public disclosure and involvement of the District.
- Recovery plans must provide indicators to track the effectiveness of the plan,
   identify at what point recovery is accomplished and be self-terminating when the point of recovery is reached.
- Recovery plans must contain provisions for management after the plan is terminated.

#### PUBLIC ACCESS/TRANSPORTATION

2 It is the District's position that:

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- Access to and across public lands is critical to the use, management, and
   development of those lands and adjoining state and private lands.
- To the extent possible and provided for by law, provide access to public lands for
   all users including the elderly and the physically impaired.
- No roads, trails, rights-of-way, easements or other traditional access for the
   transportation of people, products, recreation, energy or livestock may be closed,
   abandoned, withdrawn, or have a change of use without full public disclosure and
   analysis.
  - Future access must be planned and analyzed to determine its disposition at the
    completion of its intended life to ensure access is maintained. In the event that
    removal of access is deemed appropriate, resulting disturbances shall be
    reclaimed.
  - County roads on public lands shall remain open unless it has been determined by the County that the subject road is no longer needed as part of the County's transportation system.
  - Access to all water related facilities such as dams, reservoirs, delivery systems, monitoring facilities, livestock water and handling facilities, etc., must be maintained. This access must be economically feasible with respect to the method and timing of such access.

#### **CULTURAL AND HERITAGE RESOURCES**

2 It is the District's position that:

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- All management decisions regarding cultural resources shall include appropriate opportunities for participation by the district.
  - All management decision providing for the protection of cultural resources must be based on the quality and significance of that particular resource.
    - Sites and trails will be allocated to other resource users based on their natural and relative preservation value. Such use allocation must be based on cultural resources not areas of land.
    - Potential adverse effects to significant and high quality cultural resources will be managed to the extent possible through avoidance and confidentiality of location before for other protections are considered.
    - Many sites represent a unique culture and are closely related to early religious settlement of the area. They continue to have historical significance and are held by many residents as reverent or consecrated sites. These sites must be preserved and remain accessible.
    - The preservation and perpetuation of heritage and culture is important to the area economy as well as to the life styles and quality of life of the area residents.
    - The maintenance of the resources and their physical attributes such as trails, cabins, livestock facilities, etc., is critical to present and future tourism development.
    - The land, its people, and their heritage form an inseparable trinity for the majority of the area residents and this relationship must be considered in all proposed actions.
    - Livestock grazing, the resulting lifestyles and imprint on the landscapes of the
      west are some of the oldest enduring and economically important cultural and
      heritage resources in the west, and must be preserved and perpetuated.
    - It is the District's position that the National Historic Preservation Act (NHPA) is the basis for cultural and historical preservation and defines federal agency's responsibility for protection and preservation of the District's cultural and heritage resources.

#### **OFF HIGHWAY VEHICLES (OHV)**

2 It is the District's position that:

- Off –highway vehicles should be used responsibly, the management of off-
- 4 highway vehicles should be uniform across all jurisdictions to prevent
- 5 concentration on use on any particular jurisdiction.
- OHV's have become an important segment of the Districts recreation industry
- 7 and is an important tool and mode of transportation for farmers, ranchers, and
- 8 resource development.
- It supports the current policies of open OHV areas.
- It will support limiting OHV use and travel to existing roads, trails, and
- designated trail systems.
- When the necessity for a closure has been established, additional trails and areas
- must be opened to offset the loss of that recreational opportunity.
- Public land management agencies must implement and maintain an aggressive
- OHV education and enforcement program on reduction of resource impacts.
- The non-recreational use of OHVs, such as development and livestock
- operations, must be provided for in all areas unless restricted by law.

#### PALEONTOLOGY/ARCHEOLOGY/GEOLOGY

- Remnants of early life forms, geological history and cultures have evolved as an important segment of a local economy and have become the signature of the local tourism trade. Considerable investment has been made in museums and visitors centers to promote these important resources.
- 6 It is the District's position that:

- All significant discoveries found in the area should remain here.
- Management Plans must provide opportunity for amateur collectors and
   students of these sciences to study, explore for, and collect related items as
   provided for by law.
- Public land management agencies should promote these resources with
   educational material, signage, and information centers where appropriate.

#### WILD HORSES

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- 2 It is the District's position that:
  - It opposes the introduction or reintroduction of wild horses or burros on public lands within the District.
    - The presence of uncontrolled and improperly managed wild horses on public lands adversely impact soil, water, wildlife and vegetative resources, spread equine diseases, and are a threat to the domestic horse industry. In order to prevent such impacts a herd management plan must be developed.
    - Herd management plans must include provisions for periodic gathers of all
      horses in the unit to limit populations to planned levels, to remove trespass
      horses, and to test for equine diseases as prescribed by the Wyoming state
      veterinarian and prevent habitat degradation.
    - If not properly managed wild horse populations adversely affects the District's economy by spreading disease and reducing forage available for wildlife and livestock.
    - Wild horses assigned to herd units must be physically identified to ensure that feral or fugitive horses are not assimilated into wild horse herds on public lands.
    - All unauthorized feral horses are in trespass and must be removed from public lands.
    - Any future legally established herds must consist only of wild horses which possess Spanish Barb characteristics.
    - Horse management plans must contain provisions for the maintenance of the health of wild horses and the prevention of equine diseases.
    - No herds will be located in areas that do not provide barriers, natural or
      otherwise, to prevent herd movement, trespass to private lands, or mingling with
      domestic herds.
    - As with livestock and wildlife, horses must be subject to Wyoming Rangeland Standards that govern range land health.

### **ENERGY AND MINERAL RESOURCE**

2	It is the District's position that:	
3	In support of the National Energy Policy Act and to re	educe the Nations
4	dependency on imported oil, all public lands must rem	nain open to the greatest
5	extent possible for the exploration and development of	f energy and energy
6	related products. This is to be accomplished with full	consideration of the
7	impacts to other public land resources and uses.	
8	Continued access to energy and mineral resources assort	ociated with public lands
9	is paramount to the well being of District residents and	d its economy, the state of
10	Wyoming, National Economy and Security.	
11	• It is technically possible to permit appropriate access t	to mineral and energy
12	resources while protecting other resources from irrepa	rable harm.
13	Resource management planning should seriously cons	ider all available mineral
14	and energy sources.	
15	The waste of fluid and gaseous minerals within developments	oped areas should be
16	prohibited.	
17	Support for mineral development provisions within fe	ederal land management
18	plans will be withheld until the appropriate land mana	gement plan
19	environmental impact statement clearly demonstrates:	
20	o that the authorized planning agency has;	
21	<ul> <li>considered and evaluated the mineral a</li> </ul>	nd energy potential in all
22	areas of the planning area as if the area	s were open to mineral
23	development under standard lease agree	ements in order to

1		establish a baseline from which the affect of management
2		prescriptions can be analyzed; and
3		<ul> <li>evaluated any management plan prescription for its impact on the</li> </ul>
4		area's baseline mineral and energy potential;
5	0	that the development provisions do not unduly restrict access to public
6		lands for energy exploration and development;
7	0	that the authorized planning agency has supported any closure of
8		additional areas to mineral leasing and development or any increase of
9		acres subject to no surface occupancy restrictions by adhering to:
10		<ul> <li>the relevant provisions of the Federal Land Policy and</li> </ul>
11		Management Act of 1976, 43 U.S.C. Sec. 1701 et seq.;
12		<ul> <li>other controlling mineral development laws; and</li> </ul>
13		<ul> <li>the controlling withdrawal and reporting procedures set forth in</li> </ul>
14		the Federal Land Policy and Management Act of 1976, 43 U.S.C.
15		sec. 1701 et seq.;
16	0	that the authorized planning agency evaluated whether to repeal any
17		moratorium that may exist on the issuance of additional mining patents
18		and oil and gas leases;
19	0	that the authorized planning agency analyzed all proposed mineral lease
20		stipulations and adopted the least restrictive necessary to protect against
21		damage to other significant resource values;
22	0	that the authorized planning agency evaluated mineral lease restrictions
23		to determine whether to waive, modify, or make exceptions to the
24		restrictions on the basis that they are no longer necessary or effective;

1		o that the authorized federal agency analyzed all areas proposed for no
2		surface occupancy restrictions, and that the analysis evaluated:
3		<ul> <li>whether the directional drilling feasibility analysis, or analysis of</li> </ul>
4		other management prescriptions, demonstrates that the proposed
5		no surface occupancy prescription, in effect, sterilizes the
6		mineral and energy resources beneath the area; and
7		<ul> <li>whether, if the minerals are effectively sterilized, the area must</li> </ul>
8		be reported as withdrawn under the provisions of the Federal
9		Land Policy and Management Act
10		o that the authorized planning agency has evaluated all directional drilling
11		requirements in no surface occupancy areas to determine whether
12		directional drilling is feasible from an economic, ecological, and
13		technical standpoint
14	•	Any proposal or action taken by state or federal agencies that may result in
15		restrictions on reasonable and economical access to mineral resources shall be
16		opposed.
17	•	Identification of energy and mineral potential and location is important for
18		planning future needs and resource management. Such potential must be fully
19		analyzed and impacts disclosed in any management or planning action.
20	•	After environmental analysis, and as provided for in the governing resource
21		management plan, all tracts will be available and offered for lease or open to
22		claim as provided by law.
23	•	All permits and applications must be processed on a timely basis. Procedures
24		and required contents of application must be provided to the applicant at the
25		time of application.
26	•	To the extent technically and economically feasible, all produced water should
27		be recycled for use in drilling operations other development or reclamation
28		purposes.

#### MITIGATION/HABITAT IMPROVEMENT

	2	It is the	District's	position	that:
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- The best method for accomplishing well planned, successful, habitat improvements or mitigation is through a local habitat collaborative planning group. Facilitated by the District this group should consist of local governments, federal and state resource managers, industry, and permittees interested in the creation of productive and properly functioning habitats.
  - Any conservation initiative, mitigation or compensatory mitigation programs or studies must be coordinated with, and provide for full participation of the District.
  - All disturbances of habitats must be reclaimed as soon as feasible after impacts have been created.
  - All mitigation of surface disturbances must be accomplished on or adjoining the site of disturbance. No off-site mitigation may be considered until onsite opportunities have been exhausted or that proper analysis shows that habitat losses can not be mitigated on site.
  - Off-site mitigation is voluntary on the part of project proponents.
  - Off-site mitigation must provide for the full involvement of the District.
  - Off-site mitigation should not be permanent, but be of duration appropriate to the anticipated impacts being mitigated.
    - The most cost effective method of mitigation or habitat improvement is to pool
      committed mitigation funds to fund larger efforts to mitigate the impacts of
      multiple impacts. This can be accomplished through a mitigation banking
      system which provides for the banking of dollars or mitigation credits.
    - It favors habitat improvement projects that are jointly sponsored by cattlemen's, sportsmen's, and wildlife groups such as chaining, logging, seeding, burning, and other direct soil and vegetation prescriptions that are demonstrated to restore forest and rangeland health, increase forage, and improve watersheds for the mutual benefit of domestic livestock, wildlife, and watersheds.

# **TRANSPORTATION**

2	It is the District's position that:
3	• Resource plans must provide for, at a minimum, a network of roads on public
4	lands that provides for:
5	o movement of people, goods, and services across public lands;
6	o access to federal lands for people with disabilities and the elderly;
7	o access to state lands and school and institutional trust lands to
8	accomplish the purposes of those lands;
9	o access to in holdings and for the development and use of property
10	rights;
11	o reasonable access to a broad range of resources and opportunities
12	throughout the resource planning area including:
13	<ul><li>search and rescue needs;</li></ul>
14	<ul><li>public safety needs;</li></ul>
15	<ul> <li>predator control</li> </ul>
16	o public safety
17	o access for people with disabilities and the elderly;
18	o recreational opportunities.
19	o Access, for resource maintenance and administration.
20	• Transportation and access provisions for all other existing routes, roads, and
21	trails across federal, state, and school trust lands within the state should be
22	determined and identified, and agreements should be executed and

1	implemented, as necessary to fully authorize and determine responsibility for
2	maintenance of all routes, roads, and trails.
3	• The reasonable development of new routes and trails for motorized, human, and
4	animal-powered recreation should be implemented.
5	• The District opposes any additional evaluation of national forest service lands as
6	"roadless" or "unroaded" beyond the forest service's second roadless area
7	review evaluation and opposes efforts by agencies to specially manage those
8	areas in a way that:
9	o closes or declassifies existing roads unless multiple side by side
10	roads exist running to the same destination and state and local
11	governments consent to close or declassify the extra roads;
12	o permanently bars travel on existing roads;
13	o excludes or diminishes traditional multiple-use activities, including
14	grazing and proper forest harvesting;
15	o interferes with the enjoyment and use of valid, existing rights,
16	including water rights, local transportation plan rights, grazing
17	allotment rights, and mineral leasing rights; or
18	o prohibits development of additional roads reasonably necessary to
19	pursue traditional multiple-use activities;
20	• District support for any forest plan revision or amendment will be withheld
21	until the appropriate plan revision or plan amendment clearly demonstrates that:
22	o established roads are not referred to as unclassified roads or a similar
23	classification;

1	o lands in the vicinity of established roads are managed under the
2	multiple-use, sustained yield management standard; and
3	o no roadless or unroaded evaluations or inventories are recognized or
4	upheld beyond those that were recognized or upheld in the forest
5	service's second roadless area review evaluation.
6	• It supports the development of additional roads reasonably necessary to
7	pursue traditional multiple-use activities:
8	Proposed development plans must contain a transportation plan that clearly
9	identifies all roads within the project area by jurisdiction, identify roads or
10	road segments to be reconstructed or constructed, the standard to which the
11	roads will be constructed or maintained and who will construct and or
12	maintain them.
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1	Adoption of the
2	Sublette County
3	Conservation District
4	Public Land
5	Use Policies
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7 8 9 10 11 12	On August 12, 2008 the Board of Supervisors for the Sublette County Conservation District, as duly authorized by Wyoming Conservation District Law, hereby adopt this Public Land Use Policies
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14	
15 16 17	Darrell Walker, Chairman
18 19 20 21	Brad Bousman, Vice Chairman
21	
23 24 25	Craig Scharf, Treasurer
26 27 28 29	Colin Barney, Member
30 31 32 33	Les Burrough, Member